## EUROPEAN MASTER IN HUMAN RIGHTS AND DEMOCRATISATION

## The Italian Asylum System between effective legislation and failing practice

The case of unaccompanied asylum seeking children

Supervisor: Andrea Rea

Second semester university: Université Libre de Bruxelles

Thesis of:

Manou NOVELLINO

Academic year: 2011-2012

## **ABSTRACT**

The phenomenon of unaccompanied asylum seeking minors who migrate to Italy caught public opinion's attention during 2011. In fact, 4.580 where the unaccompanied minors who arrived on the Italian coastal borders during that year<sup>1</sup>. From the several NGOs reports published in 2011, it stands out the crisis of the Italian asylum system. From this context stems the research question which wonders whether Italy is complying or violating the relevant provisions in the ECHR, in the CRC and in the European Directives. In order to answer the research question, the thesis follows and intersects each other three lines of analysis. The first one (chapter 1) proposes a legal perspective on unaccompanied asylum seeking children describing the international, European and Italian legal framework. Then, the second one (chapter 2) presents thoroughly the concrete situation of unaccompanied minors who seek asylum in Italy. In particular, it focuses on the Italian asylum system's capability to address the massive arrivals from North African countries. The third one (chapter 3), analysing the European Courts' judgements, regarding minors' detention and reception conditions, together with the current Italian organization and procedures on the matter, tries to provide an answer to the research question on which the thesis is based. The research carried out in the thesis aims at shedding light on the current conditions of the Italian asylum system concerning unaccompanied children.

<sup>&</sup>lt;sup>1</sup> Ministero del Lavoro e delle Politiche sociali, 2011, p. 7

## TABLE OF CONTENT

INTRODUCTION	p. 5
1. UNACCOMPANIED - SEPARATED ASYLUM SEEKING M	IINORS: A
LEGAL PERSPECTIVE	<b>p.</b> 7
1.1 A general overview on minors	p. 7
1.2 The International legal framework	p. 8
1.2.1 The 1951 UN Geneva Convention	p. 8
1.2.2 The Convention on the Rights of the Child (CRC)	p. 10
1.3 The European framework	p. 14
1.3.1 The Council of Europe and the ECHR	p. 15
1.3.2 The EU and the Charter of Fundamental Rights: the Charter's l	inks with the
unaccompanied or separated asylum seeking children's rights	p. 16
1.3.3 The EU and its asylum policy	p. 17
1.3.3.1 The EU's legal instruments on asylum	p. 19
1.3.3.2 The Action Plan on Unaccompanied and Separated A	_
Seeking Children	p. 23
1.4 The Italian legal framework	p. 24
1.5 General remarks on the legal framework protecting unaccompanied chil	-
2. THE RECEPTION OF UNACCOMAPNIED MINORS IN I	TALY: AN
EFFECTIVE SYSTEM OR A FAILURE?	p. 34
2.1 Data on unaccompanied asylum seeking minors	p. 35
2.2 The reception: assistance at arrival and first accommodation	p. 36
2.2.1 The age assessment procedure	p. 41
2.2.2 Wrong identification and age assessment procedures and the co	onsequence:
detention of unaccompanied minors	p. 43
2.2.3 Access to asylum procedure	p. 45

2.3 The reception during the North African emergency	<b>p.</b> 47
2.3.1 The reception of unaccompanied minors in First aid and Assistance	
facilities	p. 47
2.3.2 The creation of temporary facilities	p. 51
2.3.3 Transfer from temporary facilities to definitive centres	p. 55
2.3.4 Reception during the emergency, an effective system or a failure?	p. 56
2.4 The Accommodation	p. 58
2.4.1 The alternative: accommodation in the municipalities' projects	p. 60
2.4.2 Access to health and education	p. 63
2.5 A way forward for a better asylum system	p. 64
3. INFRINGEMENT OR RESPECT OF INTERNATIONAL AND EURO	
PROVISIONS	<b>p.</b> 66
3.1 The detention	<b>p.</b> 66
3.2 The access to asylum procedures and the accommodation conditions	p. 76
3.2.1 The Dublin II Regulation: the Greek precedent	<b>p.</b> 76
3.2.2 The cases involving directly and indirectly Italy	p. 78
3.3 Conclusive remarks on the detention issue and on the access to the	asylum
procedures and accommodation	p. 82
CONCLUSIVE REMARKS	p. 83
BIBLIOGRAPHY	p. 85