Abstract

This research work addresses the question of how the various roles of NGOs envisaged by the Council of Europe Convention on Action against Trafficking in Human Beings are related. It seeks to demonstrate how the potentially dichotomous roles of being a partner of the State while also critically monitoring the implementation of the Convention by the latter are interrelated, interdependent and also combinable. In order to do so, case studies on Austria, Italy and the United Kingdom are conducted. The comparative analysis reveals that the ideal way to improve action is the involvement of NGOs on the institutional level and in policy development. The inclusion of NGOs in the monitoring process conducted by GRETA is found to be most effective when using the channel of consultation with NGOs during country visits. The relationship between the two roles is proposed to be represented as a circle: working as partners of the State provides NGOs with more information to share – ideally – with the State for policy development or with GRETA. GRETA's report can then be used to put pressure on the State, also in terms of more NGO involvement, and thus bring about change and close the circle.

Table of contents

Introduction
Chapter I
<u>-</u>
NGOs and the Council of Europe Convention on Action against Trafficking in Human
Beings
1. Premise
2. The Council of Europe Convention on Action against Trafficking in Human
Beings
2.1 Background
2.2 The drafting process
2.3 The Convention
2.4 The monitoring mechanism
2.4.1 The Group of Experts on Action against Trafficking in Human Beings 19
2.4.2 The Committee of the Parties
2.4.3 The Procedure
3. NGOs in the Council of Europe Convention on Action against Trafficking in
Human Beings
Chapter II
Co-operation and strategic partnerships between NGOs and State authorities and public
officials23
1. Premise

2. Areas of co-operation and partnerships	26
2.1 Involvement on the institutional level	26
2.2 Prevention	27
2.3 Identification	28
2.4 Assistance to victims	31
2.5 Repatriation and return of victims	33
2.6 Assistance and support to victims during criminal proceedings	33
3. Case studies	34
3.1 Austria	34
3.1.1 Background information	34
3.1.2 Co-operation with NGOs	35
a) Involvement on the institutional level	36
b) Prevention	37
c) Identification	37
d) Assistance to victims	38
e) Repatriation and return of victims	39
f) Assistance and support to victims during criminal proceedings	40
3.1.3 Partnership as perceived by NGOs	40
3.1.4 Existing challenges	41
3.2 Italy	42
3.2.1 Background information	42
3.2.2 Co-operation with NGOs	43
a) Involvement on the institutional level	44
b) Prevention	44
c) Identification	45

d) Assistance to victims	46
e) Repatriation and return of victims	48
f) Assistance and support to victims during criminal proceedings	48
3.2.3 Partnership as perceived by NGOs	48
3.2.4 Existing challenges	49
3.3 United Kingdom	49
3.3.1 Background information	49
3.3.2 Co-operation with NGOs	52
a) Involvement on the institutional level	52
b) Prevention	55
c) Identification	56
d) Assistance to victims	57
e) Repatriation and return of victims	60
f) Assistance and support to victims during criminal proceedings	60
3.3.3 Partnership as perceived by NGOs	61
3.3.4 Existing challenges	61
4. Comparative analysis	62
a) Involvement on the institutional level	62
b) Prevention	63
c) Identification	63
d) Assistance to victims	64
e) Repatriation and return of victims	64
f) Assistance and support to victims during criminal proceedings	65

Chapter III

NGOs as a source of information in the monitoring process	67
1. Introduction	67
2. NGOs' involvement in the monitoring process	69
2.1 GRETA's monitoring work	69
2.2 The channels for NGOs' involvement	71
2.2.1 Consultation by the State	72
2.2.2 Information request by GRETA	75
2.2.3 Meeting with GRETA during its country visit	76
2.2.4 Submission of an alternative report	78
3. Case studies	81
3.1 Austria	81
3.2 Italy	83
3.3 United Kingdom	84
4. Comparative analysis	86
Conclusions	89
Bibliography	93
Appendix I: Workflow of the Monitoring Mechanism of the Cou	uncil of Europe
Convention on Action against Trafficking in Human Beings	112
Appendix II: Questionnaire for NGOs	113
Appendix III: Questionnaire for La Strada International	117
Appendix IV: Questionnaire for GRETA	119